

**COMMONWEALTH OF MASSACHUSETTS**

**TOWN OF HULL, MASSACHUSETTS**

**Facsimile of the May 4, 2015**

**ANNUAL TOWN MEETING WARRANT**

**and**

**SPECIAL TOWN MEETING WARRANT**

**with**

**ADVISORY BOARD RECOMMENDATIONS**



**Monday, May 4, 2015 at 7:30 o'clock in the evening**

**In the Hull High School situated at  
180 Main Street, Hull, MA**

**TOWN of HULL**  
**MODERATOR'S MESSAGE**

Welcome to the 2015 Hull Town Meeting. Welcome Spring and soon Summer! We hardy New Englanders can put that record-breaking winter behind us and take up our Town Meeting business. As usual, we have important business to attend to: Budget review and approval (and a new dogs on the beach proposal are highlights this year). Our local issues deserve our attention. Voter participation in Town Meeting is vital to Hull's character. For more than 300 years, Hullonian's have been meeting to decide Town business. Town policy and financial decisions are made at Town Meeting which affects everyone in Town. Town Meeting is the purest form of democracy. Each voter can stand up and speak their mind on any particular issue. The opportunity to speak on a given issue, and attempt to persuade your fellow voters is at the core of our democratic values. Our forbearers fought many a battle for the right to be able to govern themselves. Immigrants from around the world still flock to America to live in a place governed by the people. Our Town Meeting is a direct expression of local governance. As we debate the articles at Town Meeting, remember that vigorous debate need not be disrespectful. Not everyone is going to agree with you and that is OK. Different opinions make Town Meeting interesting and useful. Remember to please be considerate and get to the point in your comments. This year, as usual, we have quite a bit of ground to cover. Clarity, brevity and respect for others are held in high regard at Town Meeting. Thank you in advance for your participation and cooperation.

Some frequently used Town Meeting procedural rules are set out below:

**Quorum:** In 1987 we abolished quorum requirements. Therefore, town meetings begin at the time designated by the Selectmen in the warrant (usually 7:30 p.m.).

**Order of Articles:** In 1980, we enacted a by-law providing, that the order of considering articles, except for the general budget articles, shall be determined by lottery. The moderator may declare certain articles, due to legal requirements, must be considered before or after other articles are considered.

**Motions:** After an article has been chosen by lottery, the moderator reads the motion pertaining to that article. The motion must be within the scope of the article as printed in the warrant and must be seconded. After a motion has been made, substitute motions and amendments may be offered, but no more than two (2) substitute motions or amendments may be before the meeting at any given time. Any substitute motion or amendment must also be within the scope of the article.

**Discussion of articles:** Persons wishing to speak should stand and remain standing until recognized by the moderator. They should begin their remarks by stating their name and address. We usually vote to limit first time comments on an article to ten (10) minutes. We have a bylaw limiting second time comments to five (5) minutes. Remember, often the most effective comments are succinct and to the point.

**Point of order:** May be used to raise a procedural question only. A point of order may be made at any time, requires no second and is not debatable.

**Call for the question** is a motion to terminate debate. It requires a two-thirds vote and is not debatable.

**Voting by secret ballot** shall occur when the Advisory Board so recommends in writing or when 15 voters so request, or when required by statute or town by-law.

**Questioning the vote:** When seven (7) voters question the moderator's calling of voice vote, a standing vote will be taken.

**Motion to reconsider** must be made on the same night that the vote to be reconsidered was taken; a two-thirds vote is required; a vote once reconsidered cannot be further reconsidered.

**Resolutions** may be offered without prior notice; are non-binding and not debatable.

Other procedural rules governing our meetings are spelled out in the book "Town Meeting Time", Little Brown, 1962, 2nd Ed. 1984.

**Michael S. Nuesse, Moderator**

## ADVISORY BOARD MESSAGE

Under our current form of Government, the Town Manager, with the guidance of the Board of Selectmen, prepares the Town Budget and presents it to the Board of Selectmen and the Advisory Board for their review. Through discussions with the Town Manager and Department Heads, the Advisory Board reviews the budgets and makes recommendations for changes. This process usually concludes with agreement between the Advisory Board and the Town Manager in terms of presenting the Budget to Town Meeting. The Advisory Board considers all Articles for the purpose of making recommendations with explanatory statements. While considering each Article many questions are considered such as: Is it necessary? Can the Town afford it? Is it in the Town's best interest? Is it fair to all? Does it affect the balance of power? Is it within legal and allowable guidelines?

The following section includes a facsimile of the Town Warrant. It is called a facsimile because the actual warrant does not include the commentary and recommendations of the Advisory Board. Some confusion has been caused in the past when motions are read at town meeting and are differently worded than what you see here. Motions may be worded differently so long as they are worded within the scope of the printed article. Some people think of the printed warrant as an agenda of the Town Meeting. The legal warrant is printed, signed and posted by our Board of Selectmen.

Comments are in italicized print under the ARTICLES. The RECOMMENDATION precedes the commentary of the Advisory Board. Typical recommendations are as follows:

**FAVORABLE ACTION** - The Advisory Board is recommending a favorable vote on the Article.

**UNFAVORABLE ACTION** - The Advisory Board is recommending an unfavorable vote on the Article.

**NO RECOMMENDATION** - The Advisory Board does not wish to make a recommendation or there is insufficient information to support a recommendation.

**RECOMMENDATION AT TOWN MEETING** - The Advisory Board does not wish to make a recommendation prior to reviewing additional information or waiting for another committee to hold a public hearing.

**NO ACTION** - A no action motion or recommendation suggests that Town Meeting set aside and prevent any further action on this Article for the meeting.

### THE ADVISORY BOARD:

*D. Clinton, Chair*  
*R. Kenney*  
*G. Boylen*

*J. Schmid, Vice Chair*  
*P. Larsen*  
*D. Sullivan*

*C. Carr, Clerk*  
*J. Polito*  
*J. Tiani*

*J. Dennard*  
*R. Carney*



**TOWN OF HULL  
Advisory Board**

253 Atlantic Avenue  
Hull, Massachusetts 02045

781-925 2000  
Fax: 781-925-0224

To the Citizens of Hull,

Hull, like most towns in Massachusetts, continues to face difficult decisions regarding the budget that supports all our Town's functions.

This warrant contains a Projected Revenue and Expenditure Summary for the year ending June 30, 2016. This summary reflects a balanced budget achieved by diligent work of all town departments. This enables the Town to maintain services. As has been mentioned in previous years, we look for all Town Departments to work within a tight budget and manage accordingly. For example, we have been working to expect only 3% growth on operating budgets. This year's total budget projects a growth of 3.36%.

FY16 will be the third year that Memorial School debt will be paid without using the Stabilization Fund.

There is one citizen's petition article to consider this year. Article 17 seeks to amend the animal control by-law to allow limited hours for dog walking on Hull beaches between the evening and morning hours.

Articles 6 and 7 seek to exempt the position of Police Chief and Fire Chief from civil service to contract employment, similar to other department heads.

There is one bonding article. Article 13 in the amount of \$600,000 will pay the costs of purchasing departmental equipment.

Thank you, in advance, for your involvement and participation at this important time in Hull's history.

Sincerely,

David Clinton, Chairman  
John Schmid, Vice Chairman  
Christine Carr, Clerk

*Advisory Board Members:*

*Expire in 2015: John Tiani, David Clinton, Peter Larsen, Christine Carr*

*Expire in 2016: John Schmid, Richard Kenney, Jay Polito, George Boylen*

*Expire in 2017: Dan Sullivan, Jill Dennard, Robert Carney*

## COMMONWEALTH OF MASSACHUSETTS

### Plymouth ss

To any of the Constables of the Town of Hull in the County of Plymouth

### Greetings:

In the name of the Commonwealth of Massachusetts you are hereby directed to notify and warn the Inhabitants of the Town of Hull qualified to vote on Town affairs and elections to meet at Hull High School situated at 180 Main Street in said Hull, on Monday, the Fourth day of May next, 2015 at 7:30 o'clock in the evening, then and there to act upon the following articles, namely:

#### ARTICLE 1. To hear and act upon the following:

The Report of the Selectmen  
The Report of the School Committee  
The Report of the Fire Department  
The Report of the Police Department  
The Report of the Treasurer/Collector  
The Report of the Town Clerk  
The Report of the Board of Assessors  
The Report of the Municipal Light Board  
The Report of the Trustees of the Public Library  
The Report of the Town Counsel  
The Report of the Retirement Board  
The Report of the Committees  
The Report of the Town Accountant  
The Report of the Board of Health  
The Report of the Planning Board

or take any other action relative thereto. (Inserted by Board of Selectmen

*Recommendation: Favorable Action on Article 1. The Advisory Board recommends acceptance of the Annual Town Reports as presented. (Unanimous)*

**ARTICLE 2.** A) To see if the Town will assume liability in the manner provided by section 29 of Chapter 91 of the General Laws and amendments thereto, for all damages that may be incurred by work to be performed by the Department of Public Works of Massachusetts and/or the Massachusetts Department of Environmental Protection for the improvement, development, maintenance and protection of tidal and nontidal rivers and streams, harbors, tidewaters, foreshores and shores along the public beach outside of Boston Harbor and authorize the Selectmen or Town Manager to execute and deliver a bond of indemnity therefore to the Commonwealth; and further,

B) To see if the Town will authorize the Selectmen or Town Manager to enter into contracts with the Massachusetts Department of Public Works and/or County Commissioner

And/or Massachusetts Department of Environmental Protection for the construction or maintenance of seawalls and land areas bordering on tidal waters, for the ensuing year, or take any other action relative thereto. (Inserted by Board of Selectmen)

*Recommendation: Favorable Action on Article 2. Town Meeting approval is necessary to allow the Board of Selectmen to contract with the Commonwealth for work to be performed by the Commonwealth. (Unanimous)*

**ARTICLE 3.** To see if the Town will authorize the Board of Selectmen to enter into contracts with the Commonwealth of Massachusetts, its divisions, commissions and agencies, including the Department of Public Works and/or the County Commissioners for the construction and maintenance of public highways for the ensuing year, or take any other action relative thereto. (Inserted by Board of Selectmen)

*Recommendation: Favorable Action on Article 3. This is an annual housekeeping article which allows the Town to enter contract with the Commonwealth which provides funds for highways and roads. (Unanimous)*

**ARTICLE 4.** To see if the Town will authorize the Treasurer/Collector to enter into compensating balance agreements, as permitted by M.G.L. Chapter 44, section 53F, or take any other action relative thereto. (Inserted at the request of the Treasurer/Collector)

*Recommendation: Favorable Action on Article 4. This is an annual housekeeping article which enables the Treasurer to gain services or benefits from banking institutions with which we have funds on deposit. (Unanimous)*

**ARTICLE 5.** To see if the Town will vote to accept and adopt the provisions of Massachusetts General Law Chapter 40, section 5B, in order to establish a Capital Improvement Special Purpose Stabilization Fund, or take any other action relative thereto. (Inserted by Board of Selectmen)

*Recommendation: Favorable Action on Article 5. This article allows the Town to establish an account dedicated to funding capital improvements. An example of potential finding source is one time revenues such as net sales of property taken for tax delinquency. The account also allows the community quicker access to the funds by avoiding the Free Cash process that typically takes up to two years for state certification before it is available for expenditure. Any monies transferred into or out of this account requires Town Meeting action or Special Town Meeting action. (Unanimous)*

**ARTICLE 6.** To see if the Town will petition the General Court to enact special legislation substantially as follows, provided that the General Court may make clerical or editorial changes of form only to the bill, unless the Selectmen approve amendments to the bill before or after enactment by the General Court. The Selectmen are hereby authorized to approve amendments which shall be within the scope of the general public objectives of this petition.

"An Act exempting the position of Fire Chief in the Town of Hull from the provisions of the civil service law.

Section 1. Notwithstanding the provisions of any general or special law to the contrary, the position of Fire Chief in the Town of Hull shall be exempt from the provisions of Chapter 31 of the General Laws.

Section 2. The provisions of section 1 shall not impair the civil service status of any incumbent holding the office of Fire Chief in the Town of Hull on the effective date of this act.

Section 3. This act shall take effect upon its passage."

or take any other action relative thereto. (Inserted by Board of Selectmen)

**Recommendation: Favorable Action on Article 6.** Adoption of this article exempts the Fire Chief position from civil service. With the Fire Chief position currently open due to retirement, this is an ideal time for the Town of Hull to take this step. Exempting the position from civil service is not a radical or unusual step. Rather we will be joining 82%, of Massachusetts cities and towns that have already taken this action. Exempting the position from civil service will allow for two major things to occur : 1. broadening the candidate pool, and 2, allowing the town to define the needed qualifications

The current civil service process does not allow for a broad field of candidates to choose from, nor does it allow for the establishment of specific credentials, experience, or skills to be required of the candidates. Rather the town is presented a civil service list of three candidates who have scored the highest on the Chiefs exam, including candidates whose ranking has been increased due to certain scoring preferences that are allowed under civil service. The town's flexibility in this process is limited to selection from an internal list of three candidates from within the department or an external list of three candidates who have taken the exam. Given its nature, a civil service appointment results in a long term or career long tenure.

Exempting the Chief position from civil service gives Hull the ability to increase the candidate list from three candidates to a much larger field. The qualifications for the position could be established by a committee representing a broad cross-section of various town entities and voices. Based on these discussions, specific desired qualifications such as: experience, familiarity with the community, crisis management skills, familiarity with departments providing paramedic services, and education could be required of potential candidates. Nothing in this process prevents any internal candidate from applying for the position. A professional team experienced in evaluating candidates, interviewing and creating interviewing scenarios could be utilized to narrow the candidates down to a

specific number to be presented to the Board of Selectmen from which they can select a candidate.

In addition to providing a wider selection of candidates, exempting the position from civil service gives the town flexibility to make changes in the position when it is clearly in the best interest of Hull to do so. Historically, exempting a person from a civil service position once they are in place is extremely difficult, expensive and time-consuming. A service contract for the Fire Chief allows for periodic evaluation to ensure the Hull's needs are being fully met. Today's contracts and employment laws would afford an appointed Chief significant protection from overt interference yet allow the town to take corrective action if necessary. .

The debate on this Article will raise many issues.

The Advisory Board unanimously supports this article and believes the real issue facing Town Meeting is whether the civil service system will provide the best leaders for the position going forward. The role of the Fire Chief is changing, and it is extremely demanding. The erosion between local, state and federal boundaries has broadened the Fire Chief's focus beyond local issues. Technology has not only changed the way in which fire departments are directed and managed, but has also changed the way Chiefs and fire departments communicate with the community. The fire Chief schedules and assigns duties to firefighters, trains and drills them in firefighting and rescue techniques, evaluates their performance and oversees their advancement. The Chief also monitors the care and maintenance of the fire station and all equipment, submits requests for new acquisitions and works with fire department budgets. He or she makes sure firefighters follow established policies and procedures by keeping records and reports of all fire response actions. In addition, the future Chief needs management and leadership skills consistent with the requirements of today's departments. Fire Chiefs must possess the talent to lead, manage, and motivate. (Unanimous)

**ARTICLE 7.** To see if the Town will petition the General Court to enact special legislation substantially as follows, provided that the General Court may make clerical or editorial changes of form only to the bill, unless the Selectmen approve amendments to the bill before or after enactment by the General Court. The Selectmen are hereby authorized to approve amendments which shall be within the scope of the general public objectives of this petition.

"An Act exempting the position of Police Chief in the Town of Hull from the provisions of the civil service law.

Section 1. Notwithstanding the provisions of any general or special law to the contrary the position of Police Chief in the Town of Hull shall be exempt from the provisions of Chapter 31 of the General Laws.

Section 2. The provisions of section 1 shall not impair the civil service status of any



incumbent holding the office of Police Chief in the Town of Hull on the effective date of this act.

Section 3. This act shall take effect upon its passage."

or take any other action relative thereto. (Inserted by Board of Selectmen)

**Recommendation: Favorable Action on Article 7.** Adoption of this article exempts the Police Chief position from civil service. With the current Chief's mandatory retirement in April 2016 this is an ideal time for the Town of Hull to take this step. Exempting the position from civil service is not a radical or unusual step. Rather we will be joining 75%, of Massachusetts cities and towns, including all of the surrounding towns that have already taken this action. Exempting the position from civil service will allow for two major things to occur : 1.broadening the candidate pool, and 2. allowing the town to define the needed qualifications.- as the town moves forward in addressing the retirement of the current Chief.

The current civil service process does not allow for a broad field of candidates to choose from, nor does it allow for the establishment of specific credentials, experience, or skills to be required of the candidates. Rather the town is presented a civil service list of three candidates who have scored the highest on the Chiefs exam, including candidates whose ranking has been increased due to certain scoring preferences that are allowed under civil service. The town's flexibility in this process is limited to selection from an internal list of three candidates from within the department or an external list of three candidates who have taken the exam. Given its nature, a civil service appointment results in a long term or career long tenure.

Exempting the Chief's position from civil service gives Hull the ability to increase the candidate list from three candidates to a much larger field. The qualifications for the position could be established by a committee representing a broad cross section of various town entities and voices. Based on these discussions, specific desired qualifications such as: experience, familiarity with the community, crisis management skills and education could be required of potential candidates. Nothing in this process prevents any internal candidate from applying for the position. A professional team experienced in evaluating candidates, interviewing, and creating interviewing scenarios could be utilized to narrow the candidates down to a specific number to be presented to the Board of Selectmen from which they can select a candidate.

In addition to providing a wider selection of candidates, exempting the position from civil service gives the town flexibility to make changes in the position when it is clearly in the best interest of Hull to do so. Historically, exempting a person from a civil service position once they are in place is extremely difficult, expensive and

time-consuming. A service contract for the Police Chief allows for periodic evaluation to ensure the town's needs are being fully met. Today's contracts and employment laws would afford an appointed Chief significant protection from overt interference yet allow the town to take corrective action if necessary. .

The debate on this Article will raise many issues.

The Advisory Board unanimously supports this issue and believes the real issue facing town meeting is whether the civil service system will provide the best leaders for the position going forward. The role of the Police Chief is changing, and it is extremely demanding. The erosion between local, state and federal boundaries has broadened the Police Chief's focus beyond local issues. Technology has not only changed the way in which Police departments are directed and managed, but has also changed the way Chiefs and police departments communicate with the community. The increased media attention to law enforcement and the use of social media outlets to report local policing activities and crime have added to the pressures of the Chiefs' job.

In addition, the future Chief to be appointed needs management and leadership skills consistent with the requirements of today's departments. Police Chiefs must possess the talent to lead, manage, motivate, and train the officers moving up the ranks. The officer training and education must be completed with increasingly tighter budgets; and with the knowledge that lawsuits against all municipalities and police departments continue to rise, and show no signs of abating. In this increasingly global world, Police Chiefs require the intellectual acuity to respond with alacrity when presented with a crisis. (Unanimous)

**ARTICLE 8.** To see if the Town will vote that all income from sales of electricity to private consumers or for electrical supplies to municipal buildings or for municipal power, and for sales of appliances and jobbing during the next fiscal year, be appropriated for the Municipal Light Department, the whole to be expended by the Town Manager for the expenses of the plant for the next fiscal year, as defined in section 57 of Chapter 164 of the General Laws and Chapter 8 of the Acts of 1989, as amended, or take any other action relative thereto. (Inserted by Board of Selectmen)

**Recommendation: Favorable Action on Article 8.** This article reaffirms that operating income from the Light Plant sales and activities will be used to meet the expenses of the Light Plant. In addition, it stipulates the Town Manager will see that the funds are expended as specified by the laws of the Commonwealth. (Unanimous)

**ARTICLE 9.** To see if the Town will fix the salaries of the following Town Officers, viz;

Selectmen  
Moderator

Town Clerk  
Assessors  
Municipal Light Board

or take any other action relative thereto. (Inserted by Town Manager)

**Recommendation: Favorable Action on Article 9.** This is an annual housekeeping article that provides compensation for the above-mentioned board members. (Unanimous)  
Salaries are set as follows:

Selectmen	\$3,000.00 Chair
	\$2,500.00 Members
Moderator	\$420.00
Town Clerk	\$18,000.00
Assessors	\$400.00
Municipal Light Board	\$600.00 Chair
	\$450.00 Members

**ARTICLE 10.** To see if the Town will raise and appropriate or appropriate and transfer from available funds a sum of money to operate the Harbormaster's Department as a so-called enterprise account, or take any other action relative thereto. (Inserted at the request of the Harbormaster)

**Recommendation: Favorable Action on Article 10.** This article fulfills the State requirement that the Town appropriate sufficient funds to operate the Harbormaster Enterprise Account. (Unanimous)

**ARTICLE 11.** To see if the Town will raise and appropriate or appropriate and transfer from available funds a sum of money to operate the Sewer Department as a so-called Enterprise Account, including appropriating retained earning/surplus revenue for repairs, maintenance and capital improvements, or take any other, action relative thereto. (Inserted at the request of the Permanent Sewer Commission)

**Recommendation: Favorable Action on Article 11.** This article fulfills the State requirement that the Town appropriate sufficient funds to operate the Sewer Enterprise Account. (Unanimous)

**ARTICLE 12.** To see if the Town will vote to appropriate a sum of money, received to date in insurance proceeds for the Wastewater Treatment Plant failure, for repairs and improvements to the Wastewater Treatment Plant, per the provisions of Massachusetts General Laws Chapter 44, Section 53, or take any other action relative thereto. (Inserted by Town Manager)

**Recommendation: Favorable Action on Article 12.** This article allows the Town to release, pay-over, and/or transfer to the Sewer Department any insurance proceeds received in connection with the damage to the

wastewater treatment plant as a result of the flood and related damage two years ago. Without this Article's passage, any such insurance proceeds would go into the Town's general fund(s), rather than directly to the Sewer Department for restoration or reimbursement for restoration of the affected Sewer Department resource. (Unanimous)

**ARTICLE 13.** To see if the Town will appropriate a sum of money to pay the costs of purchasing departmental equipment, including the payment of all costs incidental and related thereto; to determine whether this amount shall be raised by borrowing or otherwise; and further to authorize the Board of Selectmen and Town Manager to contract for any state or federal aid available for the project, or take any other action relative thereto. (Inserted by Town Manager)

**Recommendation: Favorable Action on Article 13.** Currently, there are three plow/sander trucks whose age and overall condition does not justify repair costs needed to keep them operating. In one case, the truck is so old that front brakes parts are no longer available. This Article authorizes bonding to pay for the replacement of these trucks and to replace 2 damaged sanding bodies. (Unanimous)

**ARTICLE 14.** To see if the Town will raise and appropriate or appropriate and transfer from available funds a sum of money to defray the expenses of Fiscal Year 2016 for:

General Government  
Schools

or take any other action relative thereto. (Inserted by Board of Selectmen)

**Recommendation: Favorable Action on Article 14.** The Advisory Board recommends favorable action on the Fiscal Year 2016 town budget. We recognize the work that the Town Manager, the Board of Selectmen, the School Committee and the various department heads have invested to structure a budget that funds our various general government and school priorities. This budget represents the collaborative efforts of these various stakeholders, and we acknowledge the sacrifices that are being made by all as we work together to meet the needs of our community. (Unanimous)

**ARTICLE 15.** To see if the Town will vote to authorize revolving funds for certain Town Departments under Massachusetts General Laws Chapter 44, §53E1/2 for the fiscal year beginning July 1, 2015, as follows:

<u>Revolving Fund</u>	<u>Authorized to Spend Fund</u>	<u>Revenue Source</u>	<u>Use of Fund</u>	<u>FY16 Spending Limit</u>	<u>Disposition of FY16 Fund Balance</u>
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Zoning Board of Appeals	Board of Appeals	Application fees charged for special permits, variances and appeals on orders or decisions of the Building Commissioner	Expenses and fees of the Zoning Board of Appeals	\$10,000	Balance available for expenditure
Inspectional Services	Building Commissioner	Receipts for plumbing, gas and electrical permits and inspections	Salaries and expenses for the plumbing, gas and electrical inspectors, and for the related proportion of support staff expenses related thereto	\$80,000	Balance available for expenditure
Vaccination Clinics	Board of Health, Director of Public Health	Fees and billings for vaccination clinics	Expenses related to vaccination clinics, including nursing services and related proportion of support staff expenses related thereto	\$35,000	Balance available for expenditure
Inspectional Services	Board of Health, Director of Public Health	Receipts for rental housing unit inspections and housing and residential swimming pool inspections	Salaries and expenses for the health inspector(s) and any other required inspector, and for the related proportion of support staff expenses related thereto.	\$100,000	Balance available for expenditure
Integrated Preschool	School Committee	Preschool class tuition	Salaries, expenses and fees for three (3) integrated preschool classes for children ages three to five identified as having a disability to provide a nurturing, caring and supportive environment that fosters the development of self-esteem	\$90,000	Balance available for expenditure

Council on Aging Activities	Director of Council on Aging	Fees for programs sponsored by the COA, other fees for services	Salaries and expenses to provide additional services to senior citizens, payment of program fees	\$10,000	Balance available for expenditure
Hazardous Materials Clean Up	Fire Chief	Insurance claims, clean-up fees, receipts for use of personnel and equipment for hazardous material clean-up	Salaries, equipment and supply replacement, and other expenses related to clean up and disposal	\$25,000	Balance available for expenditure
Parking Fund	Board of Selectmen	Sale of parking stickers, visitors stickers, visitor passes, and parking meters	Enforcement, signage, obtaining new parking areas and other parking related costs	\$80,000	Balance available for expenditure
Tax Title Legal Expenses	Treasurer/Collector	Legal fees charged to past due accounts	Tax Title legal services	\$10,000	Balance available for expenditure

*or take any other action relative thereto. (Inserted by Board of Selectmen)*

***Recommendation: Favorable Action on Article 15.*** This is an annual housekeeping article that is required to re-establish revolving funds for various uses in FY2016. The revolving funds ensure that the funding of these departments is generated by these departments. (Unanimous)

**ARTICLE 16 .** To see if the Town will amend Chapter 115 section 115.4 of the Code/By-laws of the Town by striking in Section A) the third paragraph which presently reads: "This bylaw shall be in effect through September 30, 2015 unless rescinded or amended prior thereto", or take any other action relative thereto. (Inserted by Board of Selectmen)

***Recommendation: Favorable Action on Article 16.*** This article removes the sunset condition of the original by-law approved in 2013. Passage of this article makes the original article permanent. (9-1)

**ARTICLE 17.** To see if the Town of Hull will amend the code/bylaw of the Town of Hull by adding the following phrase to Chapter 90-3 "between the hours of 7:30AM and 7:30PM" after the words September 15, or take any other action relative thereto. (Inserted on petition of Anna M. DeCoste and others)

**Recommendation: Favorable Action on Article 17.** The Advisory Board voted to recommend favorable action after lengthy debate. **Majority** -A majority of the Board agrees with the proponents of this Article that responsible dog owners should be allowed to walk the beach with their dogs throughout the late spring/summer months, but only during the limited hours this article provides. Increasing the number of responsible dog owners during the allowed times will, the majority believes, set an example to others and discourage the number of irresponsible owners who do not pick up after or control their pets. All citizens need to be respectful of each other and ensure that their pets are controlled and properly picked up after. With limited enforcement available, there will always be scofflaws and irresponsible dog owners will continue to run afoul of the by-law whether or not this by-law change is adopted. Allowing this limited access, before and after busy beach hours, will provide greater fairness and enjoyment of our great beach resources to all. The Board feels strongly that regardless of the outcome, stronger enforcement is required of our existing bylaw. A new Animal Control Officer and increased patrols by seasonal officers will help this effort. The motion before Town Meeting will include a sunset clause that will require future action to be taken to make the change proposed by this Article permanent so that if a future Town Meeting feels this change has not worked as intended, the change allowing limited hours for dogs will be removed automatically unless future action is taken to remove the sunset clause from the by-law. The Board believes this temporary period gives a good trial run to determine if this approach works and grants greater enjoyment of the beaches for all of our citizens without adding greater problems.

**Minority:** The subject of dogs on the beach has been and continues to be a divisive issue for the citizens of Hull. As our greatest natural resource, care must be taken to ensure Nantasket Beach is enjoyable and safe for everyone.

Nantasket Beach is unique in the region in that it is clean, open water, long, sandy beach in an urban environment. It is heavily used and enjoyed by the population. We feel allowing dogs on the beach during the peak season will infringe upon the rights of the majority of beach goers and negatively impact their ability to enjoy the beach free from the nuisance and at times the threat of uncontrolled dogs. The summer season is short. Dogs currently have access to the beach nine and a half months out of the year which is 79% of the time. We believe the current by-law is reasonable.

While many dog owners are respectful and responsible, many are not. Anyone who has taken an evening stroll can observe the current regulations regularly flouted. During the 2014 season, the Hull Animal Control Officer fielded on average a dozen dogs on-the-beach complaints a day. That is approximately 1000 reported instances of current regulations being disregarded.

We believe favorable action on this article will only exacerbate the problem. This is sadly a result of the irresponsible minority of dog owners ruining it for all.

The proponents of this article suggest that responsible dog owners will self-regulate the irresponsible ones. We do not think that citizens should take the law into their own hands and enforce by-laws meant to be regulated by police who have been granted legal authority to do so.

We urge stricter enforcement of the existing regulations and ask that you please join us in opposition to this article. (6 for, 3 against, 1 abstaining)



And you are hereby directed to serve this Warrant by causing attested copies thereof to be posted at the main entrance to the Municipal Building and at least three other public places in said town thirty days at least before the time of holding said meeting, as directed by vote of the town.

Hereof fail not and make due return of this Warrant with your doings thereof to the Town Clerk at the time and place of meeting aforesaid. Given under our hands this Thirtieth day of March 2015.

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**BOARD OF SELECTMEN**

Plymouth ss

By virtue of the above warrant, I have this day notified and warned as therein directed, the Inhabitants of the Town of Hull qualified to vote in elections and town affairs, to meet at the time and place for the purpose therein stated.

---

Constable, Town of Hull

## COMMONWEALTH OF MASSACHUSETTS

**Plymouth ss**

To any of the Constables of the Town of Hull in the County of Plymouth

### **Greetings:**

In the name of the Commonwealth of Massachusetts you are hereby directed to notify and warn the Inhabitants of the Town of Hull qualified to vote on Town affairs and elections to meet in the Auditorium of Hull High School situated at 180 Main Street in said Hull, on Monday, the fourth day of May next, 2015 at 8:00 o'clock in the evening, then and there to act upon the following articles, namely:

**ARTICLE 1.** To see if the Town will vote to transfer from available funds the sum of \$28,000, to be added to the amount voted under Article 9 (FY15 operating budget) of the May 5, 2014 Annual Town Meeting, for Unemployment Compensation (#913), or take any other action relative thereto. (Inserted by Town Manager)

*Recommendation: Favorable Action on Article 1. This article allows for the expenditure of \$28,000 for unemployment compensation incurred in FY15. (Unanimous)*

**ARTICLE 2.** To see if the Town will vote to transfer from available funds a sum of money to be added to the amounts voted under Article 8 (FY15 Sewer Enterprise Operating Budget) of the May 5, 2014 Annual Town Meeting, or take any other action relative thereto. (Inserted by the Town Manager)

*Recommendation: Recommendation at Town Meeting on Article 2. The Advisory Board does not wish to make a recommendation on article 2 prior to receiving a projection on the amount of money if required.*

Hereof fail not and make due return of this Warrant with your doings thereof to the Town Clerk at the time and place of meeting aforesaid. Given under our hands this thirtieth day of March, A.D. 2015.

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**BOARD OF SELECTMEN**

**Plymouth ss**

By virtue of the above Warrant, I have this day notified and warned as therein directed, the Inhabitants of the Town of Hull qualified to vote in elections and town affairs, to meet at the time and place for the purpose therein stated.

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**CONSTABLE, TOWN OF HULL**

# Fiscal Year 2016 Projected Revenue and Expenditures

	Revenue Summary	FY 15	FY 16	Dollar Change	Percent Change
1	<b>Real Estate/Property Taxes</b>				
2	Base Tax Levy	24,794,254	25,520,418	726,164	2.93%
3	Statutory 2 1/2 Increase	619,856	638,010	18,154	2.93%
4	Growth in Tax Base	106,308	110,000	3,692	3.47%
5	Debt Exclusion-High School	470,775	457,650	(13,125)	-2.79%
6	Excess Levy		0	0	
7	<b>Maximum Allowable Tax Levy</b>	<b>25,991,193</b>	<b>26,726,078</b>	<b>734,885</b>	<b>2.83%</b>
8	<b>Intergovernmental Revenues</b>				
9	State Revenue Sharing	6,104,596	6,130,259	25,663	0.42%
10	Less School & Library Offsets	(16,227)	(10,148)	6,079	-37.46%
11	<b>Projected Net State Aid</b>	<b>6,088,369</b>	<b>6,120,111</b>	<b>31,742</b>	<b>0.52%</b>
12	<b>Local Receipts</b>				
13	Estimated Local Receipts	3,276,112	3,463,990	187,878	5.73%
14	Overlay Surplus	155,823	200,000	44,177	28.35%
15	Available Funds (Free Cash)	950,000	1,260,000	310,000	32.63%
16	Stabilization Fund	0	0	0	
17	PILOT-HRA	45,000	45,000	0	0.00%
18	Reserved for Appropriation	45,000	45,000	0	0.00%
19	Transfer from Enterprise-ROB	174,552	192,007	17,455	10.00%
20	<b>Total Local Receipts</b>	<b>4,646,487</b>	<b>5,205,997</b>	<b>559,510</b>	<b>12.04%</b>
21	<b>TOTAL RECEIPTS</b>	<b>36,726,049</b>	<b>38,052,186</b>	<b>1,326,137</b>	<b>3.61%</b>
II	<b>Expenditure Summary</b>	<b>FY 15</b>	<b>FY 16</b>	<b>Dollar Change</b>	<b>Percent Change</b>
22	Operational Budget	23,754,831	24,442,540	687,709	2.90%
23	General Reserve	50,000	50,000	0	0.00%
24	Health Insurance	3,964,250	4,063,357	99,107	2.50%
25	Other Insurances	908,094	939,819	31,725	3.49%
26	Town Wide	283,523	300,824	17,301	6.10%
27	Veterans Benefits	450,000	461,250	11,250	2.50%
28	Pension Total	3,425,459	3,509,864	84,405	2.46%
29	Debt & Interest	1,963,874	2,214,191	250,317	12.75%
30	Capital Improvements-General	345,000	345,000	0	0.00%
31	<b>Total Services Costs</b>	<b>35,145,031</b>	<b>36,326,845</b>	<b>1,181,814</b>	<b>3.36%</b>
32	<b>Other</b>				
33	Overlay	350,000	350,000	0	0.00%
34	Snow Removal Deficit	195,755	250,000	54,245	27.71%
35	Blizzard Deficit	0	0	0	
36	<b>Other Total:</b>	<b>545,755</b>	<b>600,000</b>	<b>54,245</b>	<b>9.94%</b>
37	<b>Intergovernmental Charges</b>				
38	State County Assessments	317,138	320,619	3,481	1.10%
39	Charter School Assessment	340,350	408,058	67,708	19.89%
40	Regional Dispatch	377,775	396,664	18,889	5.00%
41	<b>Intergovernmental Total</b>	<b>1,035,263</b>	<b>1,125,341</b>	<b>90,078</b>	<b>8.70%</b>
42	<b>TOTAL EXPENDITURES</b>	<b>36,726,049</b>	<b>38,052,186</b>	<b>1,326,137</b>	<b>3.61%</b>
	<b>NET EXCESS/(DEFICIT)</b>	<b>0</b>	<b>0</b>		

**Fiscal Year 2016 Projected Revenue and Expenditures**

**ENTERPRISE FUNDS**

	<b>Revenue Summary</b>	<b>FY 15</b>	<b>FY 16</b>	<b>Dollar Change</b>	<b>Percent Change</b>
1	Sewer Revenue	3,327,370	4,426,578	1,099,208	33.04%
2	Harbormaster Revenue	316,578	320,484	3,906	1.23%
3	Enterprise OBEB	48,000	50,400	2,400	5.00%
4	<b>Total Enterprise Fund Revenue</b>	<b>3,691,948</b>	<b>4,797,462</b>	<b>1,105,514</b>	<b>29.94%</b>
II	<b>Expenditure Summary</b>	<b>FY 15</b>	<b>FY 16</b>	<b>Dollar Change</b>	<b>Percent Change</b>
5	Sewer Operating Budget	2,638,906	3,024,958	386,052	14.63%
6	Sewer Debt and Interest	688,464	1,401,620	713,156	103.59%
7	<b>Total Sewer Expenditures</b>	<b>3,327,370</b>	<b>4,426,578</b>	<b>1,099,208</b>	<b>33.04%</b>
8	Harbormaster Operating Budget	211,328	217,134	5,806	2.75%
9	Harbor Debt and Interest	105,250	103,350	(1,900)	-1.81%
10	<b>Total Harbor Expenditures</b>	<b>316,578</b>	<b>320,484</b>	<b>3,906</b>	<b>1.23%</b>
11	Enterprise OPEB	48,000	50,400	2,400	5.00%
12	<b>Enterprise Fund Expenditures</b>	<b>48,000</b>	<b>50,400</b>	<b>2,400</b>	<b>5.00%</b>
13	<b>Total Enterprise Expenditures</b>	<b>3,691,948</b>	<b>4,797,462</b>	<b>1,105,514</b>	<b>29.94%</b>
14	<b>NET EXCESS/(DEFICIT)</b>	<b>0</b>	<b>0</b>		

**Note:**

Enterprise Funds are supported by user fees and not general tax revenue

**Fiscal 2016 Budget**

Department		FY15 Approp	FY16 Request	Town Manager Recommends	Advisory Bd. Recommends	Dollar Change	Percent Change
Elections	113	12,420	12,420	12,420	12,420	0	0.00%
Town Manager	121	233,471	238,096	238,096	238,096	4,625	1.98%
Selectmen	122	132,407	136,333	136,333	136,333	3,926	2.97%
General Government Support	124	81,700	81,700	81,700	81,700	0	0.00%
Advisory Board/Reserve	131	6,750	6,750	6,750	6,750	0	0.00%
Accounting	135	157,376	159,898	159,898	159,898	2,522	1.60%
Assessors	141	185,402	190,929	190,929	190,929	5,527	2.98%
Treasurer/Collector	145	318,131	326,177	326,177	326,177	8,046	2.53%
Law Department	151	123,649	125,604	125,604	125,604	1,955	1.58%
Boards & Commissioners	152	1,750	1,750	1,750	1,750	0	0.00%
MIS/IT	155	169,601	171,115	171,115	171,115	1,514	0.89%
Town Clerk	161	21,850	21,850	21,850	21,850	0	0.00%
Board of Registrars	163	5,975	5,975	5,975	5,975	0	0.00%
Conservation	171	97,714	100,063	100,063	100,063	2,349	2.40%
Planning Board	175	102,378	105,725	105,725	105,725	3,347	3.27%
Board of Appeals	176	10,058	9,774	9,774	9,774	(284)	-2.82%
Town Buildings	192	145,736	145,807	145,807	145,807	71	0.05%
Police Department	210	2,709,800	2,791,094	2,791,094	2,791,094	81,294	3.00%
Fire Department	220	3,078,133	3,170,477	3,170,477	3,170,477	92,344	3.00%
Building Department	241	171,946	176,632	176,632	176,632	4,686	2.73%
Emergency Preparedness	291	34,925	34,925	34,925	34,925	0	0.00%
Animal Control	292	23,105	23,527	23,527	23,527	422	1.83%
Shellfish	297	12,140	12,383	12,383	12,383	243	2.00%
School	301	14,016,485	14,629,279	14,436,980	14,436,980	420,495	3.00%
Highway	421	886,021	922,475	922,475	922,475	36,454	4.11%
Snow Removal	423	74,830	74,830	74,830	74,830	0	0.00%
Landfill	430	65,671	64,024	64,024	64,024	(1,647)	-2.51%
Grounds Maintenance	491	85,180	85,180	85,180	85,180	0	0.00%
Watershed Management	495	7,398	7,398	7,398	7,398	0	0.00%
Park Maintenance	496	61,147	61,147	61,147	61,147	0	0.00%
Board of Health	511	198,754	199,411	199,411	199,411	657	0.33%
Council on Aging	541	154,819	162,226	162,226	162,226	7,407	4.78%
Veterans' Services	543	26,975	27,637	27,637	27,637	662	2.45%
Library	610	291,134	300,876	300,876	300,876	9,742	3.35%
Park and Recreation	650	50,000	51,352	51,352	51,352	1,352	2.70%
<b>Department Budgets</b>		<b>23,754,831</b>	<b>24,634,839</b>	<b>24,442,540</b>	<b>24,442,540</b>	<b>687,709</b>	<b>2.90%</b>
Worker's Comp	912	37,500	39,000	39,000	39,000	1,500	4.00%
Unemployment Comp	913	55,000	57,200	57,200	57,200	2,200	4.00%
Health & Life Insurance	914	3,964,250	4,063,356	4,063,357	4,063,357	99,107	2.50%
Townwide Insurance	915	378,991	394,151	394,151	394,151	15,160	4.00%
FICA Payments	916	259,603	269,987	269,988	269,988	10,385	4.00%
Uninsured Medical Payments	920	62,000	64,480	64,480	64,480	2,480	4.00%
Veteran's Benefits	543	450,000	461,250	461,250	461,250	11,250	2.50%
Fuel Reserve	131	115,000	115,000	115,000	115,000	0	0.00%
<b>Insurance Total</b>		<b>5,322,344</b>	<b>5,464,424</b>	<b>5,464,426</b>	<b>5,464,426</b>	<b>142,082</b>	<b>2.67%</b>
Hydrant Availability	124	232,523	241,824	241,824	241,824	9,301	4.00%
Derelict Property Services	124	0	4,600	4,600	4,600	4,600	-
Audit/Consultant	124	51,000	54,400	54,400	54,400	3,400	6.67%
<b>Town Wide Total</b>		<b>283,523</b>	<b>300,824</b>	<b>300,824</b>	<b>300,824</b>	<b>17,301</b>	<b>6.10%</b>
Non Contributory	911	41,000	41,000	41,000	41,000	0	0.00%
Contributory	918	3,384,459	3,468,864	3,468,864	3,468,864	84,405	2.49%
<b>Pension Total</b>		<b>3,425,459</b>	<b>3,509,864</b>	<b>3,509,864</b>	<b>3,509,864</b>	<b>84,405</b>	<b>2.46%</b>
Principal-Debt Excluded	712	320,000	320,000	320,000	320,000	0	0.00%
Interest-Debt Excluded	752	150,775	137,650	137,650	137,650	(13,125)	-8.71%
Principal-General Long Term	710	1,039,882	1,279,882	1,279,882	1,279,882	240,000	23.08%
Interest-General Long Term	750	453,217	466,659	466,659	466,659	13,442	2.97%
Interest-Temp Borrowing	751	0	10,000	10,000	10,000	10,000	-
Fees on Borrowing	751	0	0	0	0	0	-
Transfer to Capital Projects	751	0	0	0	0	0	-
<b>Debt Service Total</b>		<b>1,963,874</b>	<b>2,214,191</b>	<b>2,214,191</b>	<b>2,214,191</b>	<b>250,317</b>	<b>12.75%</b>
Reserve Fund		50,000	50,000	50,000	50,000	0	0.00%
<b>Capital</b>		<b>345,000</b>	<b>345,000</b>	<b>345,000</b>	<b>345,000</b>	<b>0</b>	<b>0.00%</b>
<b>Total Budget</b>		<b>35,145,031</b>	<b>36,519,142</b>	<b>36,326,845</b>	<b>36,326,845</b>	<b>1,181,814</b>	<b>3.36%</b>

